



WORLD BANK CARBON FINANCE UNIT CARBON PARTNERSHIP FACILITY 2011 ANNUAL MEETING

REGULATORY AND POLICY ENVIRONMENT



Regulatory Environment - big picture



- CDM (and in principle JI) will continue post 2012 to allow Annex I countries to meet their emission limitation objectives (Cancun decision).
- CDM (and in principle JI) eligible in EU to meet unilateral compliance targets of both ETS and non ETS sectors until 2020:
 - Industrial gases excluded further restrictions possible (for ETS, non-ETS expected to follow);
 - For post 2012 registered projects LDC requirement;
 - Optional bilateral agreements in absence of UN agreement to include further countries;
 - EU Directives not static but periodic reviews and potential revisions.
- Consideration of new market mechanism(s) in UNFCCC process (Cancun decision):
 - Progress unlikely without major breakthrough on mitigation commitments;
 - Variety of approaches under discussion (also PMR experience);
 - Probably long term process.
- Emerging new national systems (e.g. California ETS, considered bilateral mechanism in Japan, considered ETS in several developing countries).



Cancun decisions relevant for CPF operations



- Effective registration date: date of submission of complete request for registration.
 - Gain of at least 3 months of Kyoto CERs;
 - Acceptance of concept of effective registration date under EU Directives expected but so far not explicitly confirmed (the same for EU eligibility of post 2012 CPA inclusions)
- ◆ Preferred category of projects: LDCs, SIDs, underdeveloped regions in (all) developing countries (as identified by national Governments before mid 2010), countries with less than 10 registered projects, underrepresented project types "LDC+")
- ◆ Micro scale activities: Simplification of rules for additionality demonstration requested.
- Standardized baselines: Eligible, includes baseline setting and additionality:
 - Approval by host country DNAs required (CDM stakeholders can submit proposals through DNAs);
 - EB to develop SBs in LDC+
- Programmes of Activities (PoAs): Extension of PoAs to multi-technology approaches including combinations of methodologies and potential city-wide programs



Recent EB decisions and policy stance



Additionality: de facto positive list on micro scale activities in LDC+ and beyond:

- Micro scale 5MW 20 GWh savings p.a. 20kt ERs p.a.: per definition additional in LDC+;
- Micro Micro scale 1.5 MW 600 MWh p.a. 600kt ERs p.a. and households, communities, SMEs: per definition additional;
- Applies to PoA-CPAs as well (unit level) and to some more specific project categories.

Progress on methodologies for small scale projects:

- 7 new SSC methodologies approved so far in 2011;
- Acceptance of modeling approaches in SSC methodologies e.g. approved for small scale Solar water heating;
- Extension of applicability in SSC methodologies.

Current policy stance in favor of small - scale and country:

- Progress on LDC+ projects and micro scale projects;
- Progress on PoAs addressing micro scale activities;
- Increasing requirements for PoAs addressing large scale activities (tendency to an "additionality + approach", i.e. PoA only for projects that cannot stand alone);
- Increasing requirements on additionality relative to national policies (mainly relevant for advanced countries – e.g. China wind tariffs).

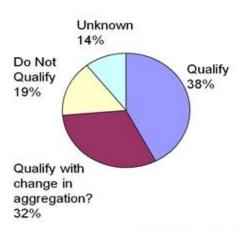


Impact on current UNFCCC PoA pipeline

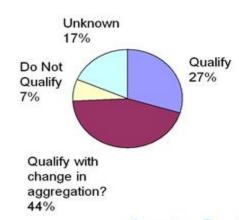


Microscale additionality to PoAs?





Domestic manure (Biogas)	6
Solar water heating	7
Run of river	3
Solar PV	2
Biomass energy	2
Irrigation	1



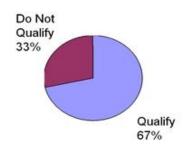
11	
3	
2	

Impact on Type 1 PoAs: 21 PoAs

Impact on Type 2 PoAs: 30



Microscale additionality to PoAs?



Composting	5
Manure	4
Oil to LPG	2
Wastewater	1
Scrapping old vehicles	1
Building materials	1
Solar lamps	1

Impact on Type 3 PoAs: 15







Conclusions and Implications



- CDM (and potentially JI) will probably remain for a longer while the dominant compliance asset;
- The fate and shape of potential new market instruments will probably remain uncertain for a longer while too;
- Programmatic CDM will probably increase its share in the carbon market against the background of the EU preference for LDC credits and UNFCCC regulatory progress on LDC+;
- PoAs on micro scale activities and in LDC+ have in the current environment lower regulatory risks (but much higher operational risks) than PoAs on large scale activities and in advanced countries;
- PoAs with strong programmatic features can better comply with "additionality +" expectations;
- Development of new project/program portfolios requires more and more to develop a vision of the evolution of the regulatory progress and an active participation in the policy and regulatory debate.

Thank you for your attention



Klaus Oppermann

Team Leader Policy and Methodology Carbon Finance Unit World Bank koppermann@worldbank.org